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ADDENDUM C
PROCESS INFORMATION

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ADDENDUM C
PROCESS INFORMATION

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1 C. PROCESS INFORMATION

2 This Addendum discusses the processes that will be used to dispose waste in the IDF and includes a
3 discussion of the design and function of the following:

- 4 • Container
- 5 • Disposal landfill
- 6 • Leak detection system
- 7 • Leachate collection and removal system
- 8 • Secondary leak detection system

9 Note that the SLDS is not a design requirement of [WAC 173-303-665](#), however DOE is adding the design
10 feature pursuant to its authority under the Atomic Energy Act of 1954 (AEA) and not for the purposes of
11 compliance with the dangerous waste regulations. Therefore, information regarding the design,
12 construction, and operation of the secondary leak detection system is provided in this application as
13 information only. Pursuant to AEA, DOE has sole and exclusive responsibility and authority to regulate
14 the source, special nuclear and by-product material component of radioactive mixed waste at DOE-owned
15 nuclear facilities. Source, special nuclear and by-product materials, as defined by AEA, are not subject to
16 regulation under RCRA or the Hazardous Waste Management Act, by the State of Washington and are
17 not be subject to State dangerous waste permit, orders, or any other enforceable instrument issued there
18 under. DOE recognizes that radionuclide data may be useful in the development and confirmation of
19 geohydrologic conceptual models. Radionuclide data contained herein is therefore provided as a matter
20 of comity so the information may be used for such purposes.

21 Waste stream compatibility (i.e., compatibility between individual waste streams and compatibility
22 between waste streams and landfill design and construction parameters) will be assessed on a case-by-
23 case basis. Criteria for assessing and determining compatibility is identified in the Waste Acceptance
24 Criteria, Waste Analysis Plan, or other protocol or procedure as appropriate (Addendum B, for further
25 discussion of waste stream compatibility).

26 Process Code S01 (container storage) has been included within this permit, in the event that storage is
27 required before final disposal (e.g., to support the confirmation process of the waste or cooling of vitrified
28 waste if required). Waste failing the confirmation process (Addendum B) will be identified as off-
29 specification and may require storage prior to disposal. Only off-specification waste or vitrified waste
30 requiring cooling (due to process heat) may be stored in the lined portion of the IDF pending disposition.
31 To maintain operational flexibility, off-specification containers and vitrified waste requiring cooling
32 could be left on the transport vehicles at the IDF until disposal can occur but may be off-loaded into the
33 lined portion of the IDF pending final disposal provided the temperature administrative control limit is
34 not exceeded. Off-specification waste and vitrified waste requiring cooling will be separated from other
35 waste via tape, ropes, chains, or other cordon mechanism.

36 C.1 CONTAINERS

37 All mixed waste accepted for disposal at the IDF will be packaged in standard containers
38 [U.S. Department of Transportation (DOT) and/or DOE], unless alternate packages are dictated by the
39 size, shape, or form of waste ([49 CFR 173](#)) (e.g., metal boxes), and self-contained bulk waste.

40 C.1.1 Description of Containers

41 Mixed waste disposed at the IDF is limited to vitrified low-activity waste (LAW) from the RPP-WTP and
42 DBVS. Additionally, mixed waste generated by IDF operations will be disposed of in IDF.

43 The RPP-WTP and DBVS containers are designed specifically for the vitrified low activity waste form.
44 Nominal RPP-WTP container dimensions will be 122 centimeters base outside dimension,
45 107 centimeters top by 230 centimeters in length, with a wall thickness of 0.357 centimeter with a
46 container volume of 2.55 cubic meters. The DBVS container dimensions are approximately 2.4 meters

1 wide by 3.1 meters tall and 7.3 meters long and a container volume of 54 cubic meters. The vitrified low
2 activity waste will be compatible with the containers, stainless steel for RPP-WTP and carbon steel for
3 DBVS. Before receipt at the IDF, containers will be closed by the generator.

4 Due to the radioactivity and remote handling of the RPP-WTP immobilized waste containers,
5 conventional labeling of the vitrified immobilized waste containers will not be feasible and an alternative
6 to the standard labeling requirements will be used. This alternative labeling approach will use a unique
7 alphanumeric identifier that will be welded onto each immobilized glass waste container. The welded
8 "identifier" will ensure that the number is always legible, will not be removed or damaged during
9 container decontamination, will not be damaged by heat or radiation, and will not degrade over time.

10 The identifier will be welded onto the shoulder and sidewall of each immobilized glass container at two
11 locations 180 degrees apart. Characters will be approximately 2 in. high by 1.5 in. wide. The identifier
12 will be formed by welding on stainless steel filler material at the time of container construction. This
13 identifier will be used to track the container from receipt at the RPP-WTP, throughout its subsequent path
14 of shipment and disposal at the IDF.

15 Each identifier will be composed of unique coded alphanumeric characters. This unique alphanumeric
16 identification will be maintained within the plant information network, and will list data pertaining to the
17 waste container including waste numbers, and the major risk(s) associated with the waste.

18 Mixed waste generated through waste operations at IDF will be packaged based on the size of the waste,
19 with the most common container being galvanized or aluminized 208-liter containers.

20 The container packaging and handling for the IDF are designed to maintain containment of the waste,
21 limit storage intrusion, and limit human exposure to mixed waste. Unusual sized containers such as
22 vitrified LAW packages will be handled by using cranes or other appropriate equipment.

23 Operations personnel will inspect each container to confirm appropriate documentation and compliance
24 with the waste acceptance criteria before the container is placed in the IDF (refer to Addendum B).

25 If containerized mixed waste must be opened (i.e., for confirmation sampling, repackaging, etc.), the
26 container typically would be removed to an onsite treatment and/or storage unit or other approved
27 location before being opened. The container would be sealed before being returned to the IDF.

28 **C.2 Leachate Collection Tanks**

29 The aboveground leachate collection tank supports the lined IDF landfill. The leachate collection tank
30 will be operated in accordance with the generator provisions of [WAC 173-303-200](#) and
31 [WAC 173-303-640](#) as referenced by [WAC 173-303-200](#).

32 **For informational purposes**¹, the following is provided for an understanding of the operation of the
33 Leachate Collection Tank. Procedures will be written to manage the leachate in accordance with
34 [WAC 173-303-200](#). The presence of leachate in the tank will be detected with instrumentation within the
35 two stilling wells. The level instrument within the first stilling well monitors the depth of leachate in the
36 tank. A second stilling well will have instrumentation for high-high and low-low alarm set-point trips.
37 The leachate will be removed from the tank using a transfer pump.

38 **C.3 Landfills**

39 The following addresses the IDF lined landfill.

40 **C.3.1 List of Wastes**

- 41 • IDF will receive mixed dangerous waste.
- 42 • Waste will be accepted in containers (e.g. drums, boxes, larger containers).

¹ Final facility standards do not apply to the leachate collection tank system based upon WAC 173-303-600(3)(d).

- 1 • Mixed waste streams acceptable at the IDF facility fall within the range of dangerous waste numbers
2 identified in Addendum A, IDF Part A Form.

3 **C.3.2 Liner System Exemption Requests**

4 This permit documentation does not seek an exemption to liner system requirements.

5 **C.3.3 Liner System, General Items**

6 This section provides a general description of the liner system to be used for the IDF lined landfill.

7 The liner system was designed to prevent migration of leachate out of the lined landfill during the active
8 life of the landfill. The Active Life will consist of the operational period and the closure/post closure
9 period. The liner system was designed to meet U.S. Environmental Protection Agency (EPA)
10 requirements, as identified in RCRA Subtitle C requirements for hazardous waste disposal facilities
11 ([40 CFR 264](#)), technical guidance documents (e.g., EPA 1985), and [WAC-173-303-665](#). In addition, the
12 liner system incorporates the following general functional requirements:

- 13 • Range of Operating Conditions: year-round operation, withstand construction, and long-term stresses
14 • Degree of Reliability: function safely and effectively throughout operating and closure/post closure
15 period with minimum maintenance
16 • Intended Life: operational phase plus closure/post closure monitoring phase

17 **C.3.3.1 Liner System Description**

18 The landfill liner system will comply with [WAC-173-303-665](#) requirements for dangerous waste landfills.
19 Figure C.2 shows a typical design and includes the following components (from top to bottom).

- 20 • Operations layer: minimum 0.9-meter thick of native soil. This layer provides a working surface for
21 equipment, protect the liner from mechanical damage, and prevent freezing of the underlying low
22 hydraulic conductivity soil layer. (Hydraulic conductivity is a measure of how rapidly a material can
23 transmit water and is based on specific ASTM testing requirements.)
24 • Leachate collection and removal system (LCRS) contains a minimum 0.3-meter-thick drainage gravel
25 layer with a hydraulic conductivity of at least 1×10^{-2} centimeter per second (sometimes including
26 perforated drainage pipes). A nonwoven separation geotextile is located between the operations layer
27 and the drainage gravel layer to minimize sediment (fine-soil) migration into the LCRS. A nonwoven
28 cushion geotextile is located between the drainage gravel and the primary geomembrane to protect the
29 primary geomembrane.

30 The LCRS liners collect and convey leachate to the LCRS sump for removal and include the following
31 components.

- 32 • Primary geomembrane liner: this liner consists of high-density polyethylene (HDPE) because of its
33 excellent resistance to expected chemicals (Addendum A), nominal 60-mil thickness (54-mil
34 minimum), which is textured (to improve stability against sliding). The geomembrane acts as a
35 moisture barrier. Located immediately above the primary geomembrane the LCRS includes a
36 perforated pipe that helps collect and guide water into the leachate collection sump. The perforated
37 pipe is located along the centerline of the cell and provides high-flow path water to the primary
38 collection sump.
39 • Primary geosynthetic clay liner (GCL): the GCL consisting of a high-swelling sodium synthetic mat
40 containing bentonite with a hydraulic conductivity of 1×10^{-8} centimeter per second or less. This
41 layer acts as an additional primary moisture barrier directly under the primary geomembrane.

42 The leak detection system (LDS) is similar to the LCRS except the composite drainage net (CDN)
43 replaces the primary gravel layer, the geosynthetic clay liner (GCL) is placed directly under the secondary
44 geomembrane liner only under the LDS sump and the perforated pipes are not be needed because very
45 high flow capacities are not be required. The purpose of this system is to collect any leachate that leaks
46 through the primary liner system and convey the leachate to the LDS sump for removal. The LDS also

1 serves as a secondary LCRS. The LDS liners will collect and convey leakage to the LDS sump and
2 include the following components:

- 3 • Secondary geomembrane liner: same as primary geomembrane liner
- 4 • Secondary geosynthetic clay liner: same as primary geosynthetic clay liner
- 5 • Admix liner: a minimum 0.9-meter-thick layer of compacted soil/bentonite admixture with a
6 hydraulic conductivity of 1×10^{-7} centimeter per second or less. The bentonite is high-swelling
7 sodium bentonite. This layer acts as an additional moisture barrier directly under the secondary
8 geosynthetic clay liner in the LDS sump area and the secondary geomembrane outside the LDS sump
9 area.
- 10 • The secondary leak detection system (SLDS) consists of operations layer type fill for a foundation of
11 the LDS admix layer, drainage gravel with a hydraulic conductivity of at least 1×10^{-2} centimeter per
12 second adjacent to a perforated pipe, a composite drainage net (CDN) and tertiary geomembrane. A
13 nonwoven separation geotextile is located between the operations layer type material and the drainage
14 gravel to minimize sediment (fine-soil) migration into the SLDS piping. The purpose of this system
15 is to provide access to the area immediately below the LDS sump area. The SLDS collects liquids
16 resulting from construction water and potentially, liquid from other sources. The SLDS liners will
17 convey collected liquids to the SLDS piping for monitoring and/or removal. (Note that the secondary
18 leak detection system is not a design requirement of [WAC-173-303-665](#), however DOE is adding the
19 design feature pursuant to its authority under the Atomic Energy Act of 1954 (AEA) and not for the
20 purposes of compliance with the dangerous waste regulations. Therefore, information regarding the
21 design, construction, and operation of the secondary leak detection system is provided in this
22 application as information only. Pursuant to AEA, DOE has sole and exclusive responsibility and
23 authority to regulate the source, special nuclear and by-product material component of radioactive
24 mixed waste at DOE-owned nuclear facilities. Source, special nuclear and by-product materials, as
25 defined by AEA, are not subject to regulation under RCRA or the Hazardous Waste Management
26 Act, by the State of Washington and are not be subject to State dangerous waste permit, orders, or any
27 other enforceable instrument issued there under. DOE recognizes that radionuclide data may be
28 useful in the development and confirmation of geohydrologic conceptual models. Radionuclide data
29 contained herein is therefore provided as a matter of comity so the information may be used for such
30 purposes).

31 **C.3.3.1.1 Operations Layer**

32 The purpose of the operations layer is to protect the underlying liner components from damage by
33 equipment during lined landfill construction and operation. This layer also protects the admix layer from
34 freezing and desiccation cracking.

35 Previous research and experience has shown that desiccation cracks can occur under geomembrane liners
36 when either the liner is not in close contact with the compacted admix or when the liner is subjected to
37 wide temperature fluctuations (Corser and Cranston 1991). The operations layer acts as a weight to keep
38 the geomembrane in contact with the admix, thereby reducing the potential for water vapor to form in an
39 underlying airspace. The operations layer also acts as an insulating layer, together with the dead air space
40 trapped in the underlying drainage layers.

41 The operations layer material typically consists of onsite granular soil that is reasonably well graded. The
42 material has a maximum particle size limit of 5.1 centimeters or less, to facilitate protection of the
43 underlying layers.

44 **C.3.3.1.2 Leachate Collection and Removal System**

45 The LCRS is located below the operations layer and provides a flow path for the leachate flowing into the
46 LCRS sump. Between the operations layer and the underlying drainage gravel, a geotextile layer
47 functions as a filter separation barrier. The geotextile prevents migration of fine soil and clogging of the
48 drainage gravel. On the lined landfill floor the drain gravel is a minimum 0.3-meter-thick layer of

1 washed, rounded to subrounded stone, with a hydraulic conductivity of at least 1×10^{-2} centimeter per
2 second. In addition, a perforated high-density polyethylene drainage pipe placed within the drainage
3 gravel accelerates leachate transport into the LCRS sump during high precipitation events. On the lined
4 landfill floor, the drain gravel layer is underlain by a geotextile cushion resting on the primary high-
5 density polyethylene geomembrane. The geotextile provides additional protection for the primary
6 geomembrane on the floor of the landfill.

7 On the lined landfill side slopes, the LCRS has a composite drainage net (CDN) layer composed of a
8 geonet (which is a network of HDPE strands, interwoven and bonded to form a panel that provides a
9 drainage pathway for fluids), with a layer of geotextile thermally bonded to each side. This CDN layer
10 has a transmissivity of at least 3×10^{-5} meters squared per second. The CDN is used on the side slopes to
11 avoid problems associated with placement of clean granular material on slopes, thereby minimizing the
12 potential for damaging the underlying liner system.

13 **C.3.3.1.3 Primary Geomembrane Liner**

14 The primary geomembrane liner acts both as an impermeable leachate barrier and as a flow surface,
15 routing leachate to the primary sump. High-density polyethylene was used because of its high resistance
16 to chemical deterioration. Generally, textured (roughened) geomembrane is used to maximize shear
17 strength along adjacent interfaces and to reduce the potential for sliding of the liner system.

18 **C.3.3.1.4 Primary Geosynthetic Clay Liner Layer**

19 A primary geosynthetic clay liner (GCL) consists of a mat of bentonite placed between two geotextiles.
20 The GCL is installed immediately beneath the primary high-density polyethylene liner on the floor of the
21 lined landfill only. The purpose of this liner is to provide extra protection in the case of deterioration
22 (such as stress cracking) of the primary geomembrane where operations will continue for several years.

23 The in place hydraulic conductivity of the GCL is 1×10^{-8} centimeter per second or less, exceeding the
24 WAC hydraulic conductivity requirement for the secondary soil liners. The upper surface of GCL
25 provides a smooth uniform surface on which to place the overlying geomembrane liner.

26 **C.3.3.1.5 Leak Detection System**

27 The LDS provides the flow path for leachate flowing into the LDS sump. The following is a description
28 of the system to be used in the IDF landfill.

29 The LDS has a CDN drainage layer on the floor, and a CDN drainage layer on the side slopes. The CDN
30 consist of a layer of geotextile thermally bonded to each side of the geonet. These materials and their
31 configuration is similar to the LCRS described in Section C.3.3.1.2, except for the absence of a drainage
32 gravel layer and a perforated drainage pipe system on the floor of the lined landfill. The LDS will
33 channel leachate that penetrates the primary liner system through the CDN into the leak detection sump.

34 The LDS serves as a secondary LCRS for the IDF. Leachate collected in the secondary sump will be
35 measured to determine the leakage rate through the primary liner.

36 **C.3.3.1.6 Secondary and Tertiary Geomembrane Liner**

37 The secondary geomembrane liner, located underneath the LDS, is placed directly against the secondary
38 compacted admix liner, except in the LDS sump area which includes a geosynthetic clay liner between
39 the secondary geomembrane liner and the secondary compacted admix liner. For information only, the
40 tertiary geomembrane liner for the SLDS is placed directly against subgrade as per Section C.3.3.1.8. The
41 secondary and tertiary geomembrane liners are similar to the primary geomembrane described in
42 Section C.3.3.1.3. The secondary geosynthetic clay liner material is similar to the primary geosynthetic
43 clay liner described in Section C.3.3.1.4.

1 **C.3.3.1.7 Secondary Admix Liner**

2 The secondary admix liner has a minimum 0.9-meter-thick compacted soil/bentonite admixture located
3 immediately beneath the secondary high-density polyethylene liner, as required by [WAC-173-303-665](#).
4 The secondary admix liner typically consists of silty sand from local borrow sources mixed with a
5 nominal 12 percent sodium bentonite, by dry weight. The in place hydraulic conductivity of the admix
6 liner is 1×10^{-7} centimeter per second or less, consistent with WAC requirements for secondary soil
7 liners. The upper surface of the secondary admix liner is trimmed to the design grades and tolerances.
8 The surface was rolled with a smooth steel drum roller to remove all ridges and irregularities. The result
9 is a smooth uniform surface on which to place the overlying geomembrane liner.

10 **C.3.3.1.8 Subgrade/Liner System Foundation**

11 The lined landfill in the IDF is founded in undisturbed native soils or material compacted to at least
12 95 % of a standard proctor maximum density (determined by ASTM D698). The liner system foundation
13 is discussed in further detail in Section C.3.4.

14 **C.3.3.1.9 Access Ramp**

15 The lined landfill has an access ramp outside the lined portion of the landfill, minimizing damage to the
16 liner system from vehicle traffic into the lined landfill. As the landfill expands the access ramp will be
17 reconstructed to the south of each expansion in the landfill. The access ramp design could vary as the
18 landfill expands.

19 **C.3.3.1.10 Landfill Expansion**

20 The initial phase of the IDF liner was complete at the north end of the landfill. As shown in Figure C.1,
21 construction of the initial IDF phase completed the liner system on the north side slope and the excavated
22 portions of the landfill floor, east side slope, and west side slope. The dashed line of Figure C.1 across
23 the south edge of the landfill floor denotes the southern extent of the landfill liner. The liner system will
24 be installed to extend approximately 15 meters beyond the estimated toe of slope of the first phase waste
25 placement. This extension will also allow waste haul vehicles to be staged or unloaded over a lined area.
26 Termination detail for the south edge of the liner system is found in Addendum C.1, Drawing
27 H-2-830840. The south side slope of the first phase of IDF is not lined to allow future expansion of the
28 IDF. At the south end of the cells is a storm water berm/ditch with an infiltration area, which will capture
29 clean runoff from the unlined south side slope before it runs onto the lined landfill. The landfill floor
30 slopes up 1% from north to south to allow adequate leachate collection capacity for a 25-year storm event.
31 Each future liner construction project will connect to the south edge of the previously constructed liner
32 and operations systems and extend the disposal area further to the south. With the expansion of the IDF
33 in subsequent phases, access ramps for the previous phase will be destroyed and new ramps built on the
34 south edge of the landfill.

35 **C.3.3.2 Liner System Location Relative to High Water Table**

36 The water table is located approximately 90 to 100 meters below the ground surface in the IDF. It is
37 anticipated that the deepest point of the liner system is no greater than 20 meters below ground surface.
38 Consequently, the liner systems are at least 69 meters above groundwater. The liner systems will not be
39 affected by the water table because of this large elevational difference.

40 **C.3.3.3 Loads on Liner System**

41 The liner system experiences several types of stresses during construction, operation, and closure/post
42 closure periods. The following sections discuss the types of stress and analytical methods used to design
43 the IDF liners.

44 **C.3.3.3.1 Liner Stress**

45 The geosynthetic liner components experience some stress particularly during installation and before
46 placing waste in the lined landfill but also during the entire lifecycle. The high-density polyethylene liner

1 is temperature sensitive, expanding, and contracting as liner temperatures increase and decrease.
2 Thermally induced stresses could develop in the liner if deployment and anchoring occur just before a
3 significant decrease in the liner temperature. The operations layer is sufficiently thick to ensure liner
4 stress remains below the yield strain and stress. Administrative procedures will prevent loading and
5 backfilling of waste exceeding applicable thermal limits due to recent vitrification processes to avoid
6 potential liner damage.

7 The drainage gravel has the potential to produce localized stress on the geomembrane liner during gravel
8 placement with construction equipment. The geotextile cushion placed at the base of the drainage gravel
9 protects the underlying geomembrane. A puncture analysis was performed to select a sufficiently thick
10 cushion geotextile. This analysis incorporated expected construction vehicle ground pressures and design
11 drainage gravel gradation listed in the construction specifications. If required, engineering controls such
12 as independent foundations will be installed to minimize liner stress involved with large package disposal.

13 On the landfill side slopes, tension induced by liner component load transfer is not anticipated, because
14 the liner interface effective shear strength angles are higher than the side slope angles. The liner
15 component interface strengths were determined by laboratory direct shear tests. Both static and dynamic
16 stability analyses were performed, using standard methods, design accelerations, and factors of safety.

17 Stress on the geomembrane in the anchor trench also was evaluated during detailed design. Wind uplift
18 and thermal expansion and contraction could cause stress in the geomembrane during construction.
19 However, these stresses are not a problem, because the stress is relatively low as compared to the tensile
20 strength of the liner. In addition, these stresses are minimized by using sand bags to control liner position
21 during liner panel placement and welding, as well as keeping the anchor trench open until the liner is
22 stabilized with overlaying fill material. Placement of overlaying fill material is controlled to limit stress
23 buildup in the liner. The stress is not present after construction, because of the weight and insulating
24 properties of the operations layer.

25 **C.3.3.3.2 Stress Resulting From Operating Equipment**

26 Operations equipment provides a design load case on the IDF liner, which was analyzed as part of the
27 IDF design (Addendum C.1). The analyses show that the 0.9-meter-thick operations layer dissipates
28 stress produced by the operating equipment and is sufficient to protect the IDF liner system.

29 **C.3.3.3.3 Stress from Maximum Quantity of Waste, Cover, and Proposed Closure/Post 30 Closure Land Use**

31 When the lined landfill is full and the cover system is in place, the liner system will experience a static
32 load from the overlying waste, backfill, and cover materials. No significant increase in stresses on the
33 liner system is anticipated from closure/post closure land use. The maximum design load of material
34 overlying the liner system includes an allowance for the cover system. Analyses include puncture
35 protection of the geomembrane by the cushion geotextile, and decrease in transmissivity of CDN drainage
36 layers. Materials were specified based on the ability of the materials to perform adequately under
37 closure/post closure loading conditions.

38 Dynamic stress on the liner system will result primarily from ground accelerations during seismic events.
39 Both static and dynamic analyses were performed on the subgrade and liner components based on the
40 finished configuration of the empty landfill. Under closure/post closure conditions, the waste, backfill,
41 and cover materials will tend to buttress the liner system, resulting in greater stability relative to the
42 operational phase. All of the analyses verified adequate stability for the IDF.

43 **C.3.3.3.4 Stresses Resulting From Settlement, Subsidence, or Uplift**

44 The subgrade settlement produced by waste loading essentially will be elastic because of the
45 coarse-grained, noncohesive, and drained nature of the soil. The subgrade rebounded during the
46 excavation phase of construction and will settle as the landfill is filled. The compacted admix liner will
47 consolidate under waste loads. The total settlement will be a combination of the subgrade elastic and the

1 admix consolidation settlements. These settlements were analyzed with standard methods during detailed
2 design of the lined landfill. In general, differential settlements will be expected to occur primarily across
3 the lined landfill side slopes as the thickness of waste decreases from maximum to zero. The geosynthetic
4 liner components were analyzed, the anticipated strains likely will not produce any appreciable stresses in
5 the liner system.

6 The potential for subsidence induced stress is believed to be negligible based on the following
7 information:

- 8 • The soils underlying the IDF tend to be coarse-grained soils, sands, and gravels, in a relatively dense
9 configuration that will not be subject to piping effects that could transport soil resulting in subsidence.
- 10 • The groundwater level is deep, at least 69.6 meters below the base of the lined landfill, and will not
11 affect bearing soils.
- 12 • No natural voids, or man-made mining or tunneling has been noted. If the groundwater level was
13 lowered substantially and consolidation occurred in the aquifer, local site-specific subsidence would
14 be negligible because of the depth of the groundwater below the lined landfill.

15 The potential for stresses resulting from uplift on the liner system also is expected to be negligible. The
16 seasonal groundwater level is very deep, and higher elevation perched groundwater likely will not
17 develop because of the absence of aquitards in the coarse-grained Hanford formation underlying the IDF.
18 The coarse-grained nature of the Hanford formation also promotes rapid, primarily vertical, infiltration,
19 which means it is unlikely that infiltration from outside the lined landfill boundary would be transported
20 laterally underneath the landfill liner. Gas pressures similarly are unlikely to develop because of the
21 absence of any organic material that could generate significant subsurface gas (from organic material
22 decomposition) and the coarse-grained, highly permeable sands and gravels underlying the landfill.

23 **C.3.3.3.5 Internal and External Pressure Gradients**

24 Pressure gradients across the liner caused by liquids or gases will be expected to be negligible. Internal
25 pressures due to liquids will be controlled by the leachate collection and removal system. Because
26 leachate will be removed from the flat 50-foot by 50-foot LCRS sump in a timely manner, there will be
27 minimal liquid head on the liner (less than 30.5 centimeters according to WAC regulations). Gas
28 generated internally is expected to be minimal because waste is inorganic and non-reactive. However,
29 any pre-closure internally generated gas will be vented through either the waste or the leachate collection
30 system. The closure cover design will consider gas venting.

31 External pressures on the liner system are expected to be minimal. Gas pressures will be negligible
32 because the subgrade soil contains no gas producing materials and is highly permeable, readily venting
33 any potential gas to the atmosphere. External pressure from liquids is not anticipated because of the deep
34 groundwater table and the highly permeable foundation soils.

35 **C.3.3.4 Liner System Coverage**

36 The liner system covers all soils underlying the lined landfill and extends over the crest of the side slopes
37 into the anchor trench (Figure C.2, Detail 3).

38 **C.3.3.5 Liner System Exposure Prevention**

39 No geosynthetic or admix components of the liner system are exposed to the atmosphere. The minimum
40 0.9-meter-thick operations layer covers the entire lined landfill surface. This layer serves both as a
41 physical protective barrier and as thermal insulation, protecting the admix layer from desiccation and frost
42 damage.

43 Excessive erosion, such as gullying, will be repaired by replacing the eroded soil. Dust suppression
44 agents will be used to prevent excessive wind erosion on the landfill side slopes. The dust suppression
45 agents will bind the surface of the operations layer and will minimize wind entrainment of soil.

1 **C.3.4 Liner System, Foundation**

2 The following sections discuss the foundations beneath the liner systems.

3 **C.3.4.1 Foundation Description**

4 At the IDF, the Hanford formation consists mainly of sand dominated facies with lesser amounts of silt
5 dominated and gravel dominated facies. Where sands are present, these sands are underlain by the
6 Hanford formation. Here, the Hanford formation has been described as poorly sorted pebble to boulder
7 gravel and fine to course grained sand, with lesser amounts of interstitial and interbedded silt and clay.

8 The two geologic units pertinent to the IDF lined landfill are summarized as follows.

9 Recent eolian sand: The sand is light olive gray in color and has a density that is loose at the surface but
10 becomes compact with depth. The sand has a fine to medium grain size and includes little to some
11 nonplastic silt sized fines. The deposit is homogeneous except for a distinguishable layer of volcanic ash
12 in some locations.

13 Glaciofluvial flood deposit: This deposit has well graded mixtures of sands and gravels with trace to little
14 nonplastic silt sized particles. The gravel content can vary with depth, and the deposit can become
15 predominantly gravel. This coarse-grained deposit is part of the Cold Creek Bar, which was formed
16 during the Pleistocene Epoch by glacial outburst flooding.

17 **C.3.4.2 Subsurface Exploration Data**

18 Geological site investigations were used to support the detailed design of the landfill. The investigations
19 consisted of a review of historical data, including well logs (Addendum D), exploratory borings, and
20 surface pit samples data. Because the foundation soils are relatively consistent over broad areas, the need
21 for additional borings and geophysical investigations will be determined on a case-by-case basis. If
22 boreholes are drilled, penetration test data will be collected to determine the strength of the foundation
23 materials in situ.

24 **C.3.4.3 Laboratory Testing Data**

25 Laboratory testing will be performed on the surface soil samples and borings, both from the lined landfill
26 site and from potential borrow source locations as follows. Testing will be performed to classify soils,
27 provide input parameters to verify engineering analyses, and for preparing material and construction
28 specifications. The following tests will be performed on the soil samples:

- 29 • Visual classification (ASTM D2487)--to classify soils
- 30 • Natural moisture content (ASTM D2216)--for input to engineering analyses and preparing
31 construction specifications
- 32 • Particle size analysis (ASTM D422 or D1140/C136)--for classification and input to engineering
33 analyses
- 34 • Moisture density relationships (ASTM D698 or D1557)--for preparing compaction specifications

35 Laboratory testing will be performed according to the most recent versions of ASTM methods or other
36 recognized standards. Additional tests will be performed as needed.

37 **C.3.4.4 Engineering Analyses**

38 The subgrade will be required to support the liner system and overlying materials (waste, fill, and cover)
39 without excessive settlement, compression, or uplift that could damage the liner system. This section
40 describes the design approach used to satisfy these criteria.

41 **C.3.4.4.1 Settlement Potential**

42 The subgrade settlement produced by waste loading essentially will be elastic because of the coarse-
43 grained, noncohesive, and drained nature of the soil. The subgrade will rebound during the excavation
44 phase of construction and will settle as the landfill is filled. An elastic settlement analysis using standard

1 methods was performed and results indicate the magnitude of the total and differential settlement is
2 within performance limits.

3 **C.3.4.4.2 Bearing Capacity**

4 The bearing capacity of the subgrade soil will need to support structures such as leachate collection tanks.
5 The construction specifications typically will require that the upper portion of the subgrade soil and all
6 structural fill be moisture conditioned and compacted to at least 95 percent of the maximum standard
7 Proctor dry density (ASTM D698). Maximum allowable bearing capacities for foundations have been
8 established using standard geotechnical methods. Bearing capacities for the types of soils expected at the
9 IDF typically are greater than the maximum expected loads from the support structures.

10 **C.3.4.4.3 Stability of Lined Landfill Slopes**

11 The lined landfill was constructed in eolian sand and the underlying coarse-grained Hanford formation.
12 In granular, cohesionless, and drained soils such as these, the stability of the slope will be related
13 primarily to the maximum slope angle. Both veneer and global stability analyses were performed to
14 determine both static and dynamic side slope stability. Results demonstrate adequate stability for the IDF
15 throughout its design life.

16 **C.3.4.4.4 Potential for Excess Hydrostatic or Gas Pressures**

17 Because the seasonal high-water level is at least 69 meters below the base of the deepest lined landfill, no
18 external hydrostatic pressure will be expected from this source. Because of the coarse-grained nature of
19 the foundation soils, any infiltration of surface water around the perimeter of the lined landfill will be
20 expected to travel primarily downward. Therefore, infiltration should not cause substantial pressure on
21 the exterior of the liner system. Internal hydrostatic pressure from leachate will be negligible because the
22 leachate will be removed from the lined landfill to limit head on the liner.

23 Gas pressure exerted externally on the liner system is expected to be negligible, because no gas
24 generating material (i.e., organic material) is expected in the foundation soils. If any gas were generated
25 below the liner system, little pressure buildup would occur because of the unsaturated coarse-grained
26 nature of the foundation soils, which would vent the gas to the atmosphere. Internal gas pressure buildup
27 will not be anticipated, because wastes are generally inorganic and have low gas generating potential, and
28 the leachate collection system will be vented to the atmosphere and dissipates any gas.

29 **C.3.4.4.5 Seismic Conditions**

30 Potential hazards from seismic events will include faulting, slope failure, and liquefaction. Disruption of
31 the lined landfill by faulting is not considered a significant risk because (1) no major faults have been
32 identified at the IDF (DOE/RW-0164) and (2) only one central fault at Gable Mountain on the Hanford
33 Site shows evidence of movement within the last 13,000 years. The potential for slope failure is
34 considered low, because granular materials typically have high strengths relative to the maximum side
35 slope angles expected for the lined landfill. Liquefaction will occur in loose, poorly graded granular
36 materials that are subjected to shaking from seismic events. Saturated soils will be most susceptible
37 because of high dynamic pore pressures that temporarily lower the effective stress. During this process,
38 the soil particles will be rearranged into a denser configuration, with a resulting decrease in volume. The
39 foundation materials at the IDF is not considered susceptible to liquefaction because the materials are
40 well graded granular soils that are unsaturated and relatively dense.

41 The IDF support building (not sited within the TSD boundary) will be located in Zone 2B as identified in
42 the Uniform Building Code (ICBO 1997).

43 **C.3.4.4.6 Subsidence Potential**

44 In general, subsidence of undisturbed foundation materials would be the result of dissolution, fluid
45 extraction (water or petroleum), or mining. The potential for subsidence will be negligible at the IDF
46 based on the following.

- 1 • The soils underlying the IDF are coarse-grained sands and gravels, in a relatively dense configuration,
2 which are not subject to piping that can cause transport of soil and resulting subsidence.
- 3 • The groundwater level is deep, at least 69 meters below the base of the lined landfill, and does not
4 affect bearing soils.
- 5 • The soil and rock types below the IDF are not soluble.
- 6 • No mining or tunneling has been noted. If the groundwater level was lowered substantially and
7 consolidation occurred in the aquifer, local site-specific subsidence would be negligible because of
8 the depth of the groundwater table below the lined landfill.

9 **C.3.4.4.7 Sinkhole Potential**

10 Borings in and around the IDF have not identified any soluble materials in the foundation soils or
11 underlying sediments. Consequently, the potential for any sinkhole development is negligible.

12 **C.3.5 Liner System, Liners**

13 The following sections discuss the individual components of the IDF liner systems.

14 **C.3.5.1 Synthetic Liners**

15 As described in Section C.3.3, the synthetic liners act as an impermeable barrier for leachate migration
16 (Figure C.2). The synthetic liners consist of high-density polyethylene material that makes the liners
17 resistant to chemical deterioration. Section C.3.3 describes the synthetic liner system in detail.

18 **C.3.5.2 Synthetic Liner Compatibility Data**

19 During detailed design of the lined landfill, the composition of the expected leachate was estimated.
20 Expected leachate composition was based on known waste composition, process information, leachate
21 from other operating lined landfills, and similar sources of data. Leachate constituents were compared to
22 manufacturers' chemical compatibility data for synthetic liner components. In addition, the results of
23 previous chemical compatibility testing and studies were evaluated against leachate composition.
24 Information gained from this evaluation was used to select a liner that will be compatible with the
25 expected leachate.

26 Compatibility testing for leachate tank liner material is planned for construction. An immersion test
27 program is included in the technical specifications for the tank liner (anticipated to be XR-5 material).
28 The immersion-testing program will require the construction general contractor to submit tank liner
29 samples to the design engineer for immersion testing as part of the submittal and certification process for
30 the tank. Immersion testing will follow EPA 9090A (and ASTM) test protocols.

31 During landfill operation, the compatibility of waste receipts with the liner will be ensured. The
32 compatibility of the waste constituents with the liner material will be established by laboratory testing if
33 determined to be necessary, based on waste type and concentrations. Such tests will follow EPA
34 Method 9090A or other appropriate methods. Test results will be evaluated using statistical methods and
35 accepted criteria (based on past projects and agency acceptance) for liner/leachate compatibility.

36 **C.3.5.3 Synthetic Liner Strength**

37 As discussed in Section C.3.3.3, the liner system will experience loads from several sources. During the
38 detailed design process for the landfill, the strength of liner system materials was evaluated against these
39 loads. The analysis indicated an adequate factor of safety for liner system materials.

40 Seams in geomembranes are a critical area; however, correct installation methods make the seams
41 stronger than the surrounding material. Detailed installation and testing requirements will be included in
42 the construction quality assurance plan (Section C.3.7.3) to ensure that the liner is constructed properly.
43 In addition, methods will be established to demonstrate adequate seam strength is achieved during
44 installation.

1 Seaming requirements for the geotextiles and CDN: These materials were overlapped sufficiently to
2 provide complete area coverage, and relatively light seams were used to hold the panels in position during
3 construction, seam strength requirements for these materials will be negligible.

4 **C.3.5.4 Synthetic Liner Bedding**

5 The primary geomembrane liner is in contact with the GCL and geotextile cushion underlying the
6 drainage gravel.

7 The secondary geomembrane liner is in direct contact with the compacted admix layer. This type of
8 subgrade is typical for flexible geomembrane liners.

9 With respect to the drainage gravel and operations layers, the geomembranes are protected by overlying
10 geotextile cushion or CDN layers. These geotextiles were designed to provide adequate protection during
11 construction and operation to withstand the loads discussed in Section C.3.3.3.

12 **C.3.5.5 Soil Liners**

13 The IDF landfill is lined with a minimum (0.9-meter thick) layer of compacted soil/bentonite mixture
14 (admix) under the secondary geomembrane liner. This layer has an in place hydraulic conductivity of less
15 than 1×10^{-7} centimeter per second. The soil component of the admix is silty fine sand or similar material
16 from areas near the IDF. Approximately 12 percent bentonite by dry weight was added to the fine soil to
17 achieve sufficiently low hydraulic conductivity; however, the percent might vary.

18 **C.3.5.5.1 Material Testing Data**

19 Laboratory testing will be performed on soil liner materials to confirm input parameters for engineering
20 analyses and for refining material and construction specifications.

21 Before constructing the lined landfill, a full-scale test fill of the admix material will be conducted. The
22 primary purpose of the test fill will be to verify that the specified soil density, moisture content, and
23 hydraulic conductivity values will be achieved consistently using proposed compaction equipment and
24 procedures. In place density will be measured using both the nuclear gauge (ASTM D2922) and sand
25 cone (ASTM D1556) methods. In place hydraulic conductivity will be determined from a two-stage
26 infiltration from a borehole (ASTM D6391). Admix hydraulic conductivity will be estimated from thin
27 wall tube samples (ASTM D1587) obtained from the test fill and tested in the laboratory (ASTM D5084).
28 Details of the test fill are presented in the Construction Quality Assurance Plan (Addendum C.2). During
29 construction, field density (e.g., ASTM D2922, D2167, and/or D1556) and moisture content (ASTM
30 D2216) will be measured periodically. Thin wall tube samples (ASTM D1587) will be taken at regular
31 intervals and will be tested for hydraulic conductivity (ASTM D5084). Additional details of field-testing
32 during construction will be presented in the Construction Quality Assurance Plan.

33 Dispersion and piping in the admix are not considered likely because the hydraulic conductivity, and thus
34 the flow velocity, will be very low, making it difficult to move the soil particles or otherwise disrupt the
35 soil fabric. In addition, the admix will be well graded, so the component particles will tend to hold each
36 other in place. Therefore, testing for these characteristics will not be necessary.

37 **C.3.5.5.2 Soil Liner Compatibility Data**

38 As discussed in Section C.3.5.2, expected leachate composition was determined as part of detailed landfill
39 design. The results of previous chemical compatibility testing and studies were evaluated against leachate
40 composition to determine the effect of leachate on soil liner composition or hydraulic conductivity. The
41 tests followed the procedures of ASTM D5084 (flexible wall parameter) and considered the effects of
42 radiation on the soil liner materials.

43 **C.3.5.5.3 Soil Liner Thickness**

44 The IDF was designed to operate to minimize the leachate head over the liner systems. Design of the
45 primary liner system included an additional clay layer (the primary GCL layer, which was previously

1 described in Section C.3.3.1) underlying the primary HDPE geomembrane to further minimize liner
2 leakage from the primary liner. Note that only a single geomembrane is required under [WAC 173-303](#) for
3 the primary liner.

4 Calculations evaluated the effectiveness of the primary soil liner as a barrier to leachate. Leakage
5 analyses were performed for the primary liner system using EPA's Hydrologic Evaluation of Landfill
6 Performance (HELP) Model (Schroeder et al. 1997). Estimated leakage rates were compared to the
7 Action Leakage Rate (ALR, which is defined in [WAC-173-303-665](#)(8) as the maximum design flow rate
8 that the leak detection system can remove without the fluid head on the bottom liner exceeding 1 foot),
9 and were determined to be much lower than the ALR. This demonstrates the benefit of the GCL included
10 in the primary bottom-lining system, which provides a composite lining system and minimizes actual
11 leakage through the bottom primary lining system.

12 Overall, the IDF is designed to actively convey and collect leachate from the liner areas of the facility to
13 minimize leachate buildup over the liners. Leachate is conveyed to the LCRS and LDS sumps for active
14 removal from the facility. In addition, the LCRS sump area has been designed with a 6-inch-deep sump
15 trough where the LCRS pumps are positioned to minimize the area of the sump that has a permanent
16 liquid level (below the pump intake/shutoff elevation). Both the LCRS and LDS sump pumps will be
17 operated throughout the Active Life of the facility and into the post-closure period until leachate
18 generation has essentially ceased. By actively removing leachate from the IDF, head buildup is
19 minimized, which in turn minimizes leakage through both the primary and secondary liner systems.

20 **C.3.5.5.4 Soil Liner Strength**

21 The expected loads on the liner system are discussed in Section C.3.3.3. Significant stresses in the soil
22 liner that were considered include (1) stresses from the weight of the liner system, (2) stresses on the
23 interface with the overlying materials, and (3) stresses during construction.

24 Stresses will be present on the side slopes from the weight of the operations layer and soil liner itself.
25 Using material properties determined from laboratory testing, the stability of the soil liner was evaluated
26 under both static and dynamic loading conditions. Standard methods of slope stability analysis were
27 used. Interface strengths were found to provide adequate veneer stability for the liner system. Interface
28 strength is the shear strength that occurs between layers of liner materials at their interface boundary, as
29 established by ASTM test methods.

30 The primary concern during construction will be bearing failure caused by the weight of overlying soil
31 components of the liner system (e.g., drainage gravel on the floor) and the construction equipment used to
32 spread these materials. Strength parameters developed from laboratory testing and standard analytical
33 methods were again used to determine that adequate stability and bearing capacity exist for the IDF liner
34 system.

35 **C.3.5.5.5 Engineering Report**

36 An engineering report was prepared for the lined landfill as part of the definitive design document
37 package. The report describes the design of the liner system and includes supporting calculations. The
38 critical systems IDF Design Report is provided in Addendum C.1. The final IDF design report was
39 prepared under the supervision of a professional engineer registered in Washington State.

40 **C.3.6 Liner System, Leachate Collection and Removal System**

41 The purpose of the leachate collection and removal system is to provide sufficient hydraulic conductivity
42 and storage volume to collect, retain, and dispose of, in a timely manner, fluids falling on or moving
43 through the waste. The primary leachate collection and removal system provides the preferential path
44 along which the leachate flows into the primary sump. The secondary leachate collection and removal
45 system (also called the leak detection system) is located between the primary and secondary
46 geomembranes. The secondary leachate collection and removal system provides the preferential path
47 along which any fluids leaking through the primary liner system flow to the secondary sump.

1 The collected leachate will be pumped to a leachate collection tank, screened and/or sampled, and
2 transferred to a permitted treatment and disposal unit.

3 **C.3.6.1 System Operation and Design**

4 The lined landfill operates in a way that ensures the bottom liner is maintained as dry as possible, and the
5 head on the top liner does not exceed 30.5 centimeters measured above the flat 50-foot-by-50-foot LCRS
6 sump HDPE liner. In extreme conditions (i.e., in excess of a 25-year storm event), the head on the top
7 liner could exceed 30.5 centimeters for short durations. The operating methodology, described in the
8 following paragraphs, ensures that liquids on the bottom liner are removed continuously before liquids
9 could accumulate and exceed 30.5 centimeters for the design storm event.

10 Both leachate collection systems operate either manually or automatically. When operated automatically,
11 liquid level sensors will cycle the pumps on and off, in response to rising and falling leachate levels. The
12 leakage rate through the top liner will be calculated to demonstrate that the leakage rate is less than the
13 'action leakage rate'. Data to support the leakage rate calculations will be obtained either from the flow
14 totalizer in the secondary leachate collection pump discharge line or from the liquid level gauges.
15 Collected leachate from the secondary leachate collection system is pumped to the leachate collection
16 tank.

17 The design of the primary and secondary leachate collection systems is described in Section C.3.3.1.
18 System geometry was completed and material specifications were developed during the detailed design
19 process. The leachate collection and removal system design will comply with [WAC 173-303](#)
20 requirements and applicable guidance.

21 Each sump has a thick layer of gravel designed to provide high hydraulic conductivity and storage
22 capacity. Leachate is removed from the sumps by a pump installed in side slope riser pipes. Pressure
23 transducers monitor leachate level in the sumps and provide appropriate signals to the pump control
24 system. All pumps and transducers are removable for maintenance, calibration, and related activities.

25 **C.3.6.1.1 Primary System**

26 The base of the leachate collection and removal system is defined by the primary geomembrane. On the
27 floor of the lined landfill, the primary geomembrane is overlain by geotextile cushion, and the granular
28 drainage layer. The granular drainage layer drains to the primary sump and a perforated pipe is located
29 along the centerline of the cell to increase flow capacity to the primary sump. Geotextile layers at the top
30 of the leachate collection and removal system prevent migration of fine soil particles into the gravel or
31 geonet, thus prevent clogging. On the side slopes, a CDN layer is over the geomembrane. The CDN
32 includes bonded geotextiles on both sides of a geonet that increase the interface shear strength. Because
33 of construction difficulties in placing a 30.5-cm thick gravel layer on 3:1 side slopes, no drainage gravel
34 was placed on the side slopes.

35 The leachate collection and removal system is covered by the operations layer. The layer is a minimum
36 0.9-meter thick, and provides protection for the underlying liner and drainage materials. The operations
37 layer covers both the landfill floor and the side slopes.

38 The leachate collection and removal system was designed to accommodate the 25-year, 24-hour storm, as
39 required by WAC regulations. However, the EPA recognizes the need to store temporarily leachate from
40 such rare events (EPA 1985). Should a storm event that exceeds the 25-year, 24-hour storm event occur,
41 the leachate collection and removal system sump was designed to store temporarily leachate at a depth
42 greater than 30.5 centimeters, as opposed to the alternative of constructing an excessively large leachate
43 collection tank.

44 The leachate collection and removal system sump is equipped with two sump pumps. One pump is a high
45 capacity pump capable of rapid removal of large volumes of leachate, and is suitable for the transfer of
46 batch quantities of leachate, and can handle the larger volumes of leachate anticipated from the 25-year,
47 24-hour storm event. The other pump is a low capacity submersible pump located in the base of the

1 sump. The sump pumps are located in a sump trough. The sump trough was designed to contain the
2 leachate below the intake of these pumps, within the smallest possible area, to minimize the residual
3 leachate volume after each pumping cycle. The pumps are fabricated from stainless steel or other
4 corrosion resistant material.

5 **C.3.6.1.2 Leak Detection System**

6 The base of the LDS is formed by the secondary geomembrane. The leak detection system is similar to
7 the LCRS, except that the perforated collection pipe is not included. The perforated pipe is not needed
8 because high flow capacity is not required for the low leachate volumes.

9 The LDS drains to the LDS sump, which is located immediately below the LCRS sump. Because of the
10 low volumes, the LDS is equipped with only one low capacity submersible pump to meet
11 [WAC-173-303-665\(8\)\(a\)](#).

12 **C.3.6.1.3 Response Action Plan**

13 In compliance with regulatory requirements, a response action plan (Addendum C.3) was prepared for the
14 lined landfill. In accordance with EPA guidance, the action leakage rate was calculated as "the maximum
15 design flow rate that the leak detection system can remove without the fluid head on the bottom liner
16 exceeding 30.5 centimeters" (EPA 1992). If the action leakage rate were exceeded, DOE will do the
17 following:

- 18 • Notify the appropriate regulatory authority in writing of the exceedance within 7 days of the
19 determination
- 20 • Submit a preliminary written assessment to the appropriate regulatory authority within 14 days of the
21 determination, on the amount of liquids, likely sources of liquids, possible location, size, cause of any
22 leaks, and short-term actions taken and planned
- 23 • Determine to the extent practicable the location, size, and cause of any leak
- 24 • Determine whether waste receipt should cease or be curtailed, whether any waste should be removed
25 from the unit for inspection, repairs, or controls, and whether the unit should be closed
- 26 • Determine any other short-term and/or long-term actions to be taken to mitigate or stop any leaks
- 27 • Within 30 days after the notification that the action leakage rate has been exceeded, submit to the
28 appropriate regulatory authority the results of the analyses specified in the following paragraphs, the
29 results of actions taken, and actions planned. Monthly thereafter, as long as the flow rate in the leak
30 detection system exceeds the action leakage rate, DOE will submit to the appropriate regulatory
31 authority, a report summarizing the results of any remedial actions taken and actions planned.

32 The leachate will be analyzed for RCRA constituents as appropriate. A procedure will be in place to
33 address details of analysis (i.e., analyses, constituents, test methods, etc.). If the analytical results on
34 leakage fluids indicate that these constituents are present, and if the constituents can be traced to a
35 particular type of waste placed in a known area of the lined landfill, it might be possible to estimate the
36 location of the leak. In addition, waste packages might not undergo enough deterioration during the
37 active life of the landfill to permit escape of the contents; the leachate might be clean or the composition
38 too general to show a specific source location.

39 If the source location cannot be identified, large-scale removal of the waste and operations layer to find
40 and repair the leaking area of the liner would be one option for remediation. However, this risks
41 damaging the liner. In addition, waste would have to be handled, stored, and replaced in the landfill.
42 Backfill would need to be removed from around any waste packages to accomplish this. If the waste
43 packages were damaged during this process, the risk of accidental release might be high. For these
44 reasons, large-scale removal of waste and liner system materials will not be a desirable option and will
45 not be implemented except as a last resort.

1 The preferred alternative will depend on factors such as the amount of waste already in the landfill, the
2 rate of waste receipt, the chemistry of the leachate (i.e., is it clean?), the availability of other disposal
3 units, and similar considerations. Therefore, no single approach will be selected at this time. If
4 necessary, an interim solution could be implemented while the evaluation and permanent remediation
5 were performed. Examples of potential approaches include the following.

- 6 • The surface of the waste could be graded to direct run-off into a shallow pond. The surface would be
7 covered with the low hydraulic conductivity layer (geomembrane). Precipitation would be pumped or
8 evaporated from the pond and would not infiltrate the waste already in the lined landfill. Waste
9 would be placed only during periods of dry weather, and stored at other onsite TSD units at other
10 times. This type of approach also could be used to reduce leakage immediately after the action
11 leakage rate was exceeded, while other remediation options were evaluated.
- 12 • Partial construction of the final closure cover could begin earlier than planned. This would reduce
13 infiltration into the lined landfill, and possibly reduce the leakage rate if the cover were constructed
14 over the failed area.
- 15 • A layer of low hydraulic conductivity soil could be placed over the existing waste, perhaps in
16 conjunction with a geomembrane, to create a second 'primary' liner higher in the lined landfill. This
17 new liner would intercept precipitation and allow its removal.
- 18 • A rigid frame or air supported structure could be constructed over the landfill to ensure that no
19 infiltration occurs. Although costly, this approach could be less expensive than constructing a new
20 landfill.

21 In general, the selected remediation efforts will be progressive. Those remediation methods that are
22 judged the least difficult and the most cost effective will be used first. If these efforts are not effective,
23 more difficult or expensive options would be used.

24 **C.3.6.2 Equivalent Capacity**

25 The CDN drainage layers used will be available commercially and will have equivalent flow capacity to a
26 30.5-centimeters layer of granular drainage material with a hydraulic conductivity of 1×10^{-2} centimeter
27 per second.

28 **C.3.6.3 Grading and Drainage**

29 In accordance with EPA guidance, all areas of the lined landfill floor (except the sump bottoms) are
30 graded at a slope of at least 2 percent towards the centerline of each cell. The centerline of each cell has a
31 1 percent slope lengthwise towards the sump, to facilitate drainage and avoid ponding on the liners.
32 Grading tolerances have been established to ensure proper slope is maintained.

33 **C.3.6.4 Maximum Leachate Head**

34 The maximum head on the primary liner is less than 30.5 centimeters, except for rare storm events as
35 discussed in Section C.3.6.1 and the LCRS sump trough. The sump was sized and designed to provide
36 adequate surge storage to prevent leachate build up on the primary liner.

37 **C.3.6.5 System Compatibility**

38 The primary and secondary leachate collection and removal systems are composed of inert geologic
39 materials (sand and gravel), high-density polyethylene, and other geosynthetic materials such as
40 polypropylene. As described in Section C.3.5.2, the geosynthetics were evaluated for compatibility with
41 the expected leachate. To ensure that the geosynthetics used in the lined landfill are similar chemically to
42 those evaluated, manufacturers will be required to submit quality control certificates and other
43 manufacturing information on all materials.

44 Before a new waste constituent, not previously analyzed (based on a dangerous waste number), is allowed
45 in the lined landfill, the waste constituent will be evaluated for compatibility with the liner (e.g., identified

1 in 9090A test results or other appropriate testing methods, etc.). Other materials could contact the
2 leachate, for example:

- 3 • HDPE and Polyvinyl chloride (PVC) piping will be used
- 4 • Polyvinyl chloride and other plastics in miscellaneous uses
- 5 • Leachate tank will use a chemically resistant flexible geomembrane liner system.

6 Compatibility of these materials with the expected leachate was considered in the landfill liner system
7 design. Compatibility of these materials will be of lesser concern, because items that consist of these
8 materials will be located entirely within the containment area. Failure of these items would not result in a
9 dangerous waste release, and the materials would be replaced or repaired.

10 **C.3.6.6 System Strength**

11 Stability of drainage layer, strength of piping, and prevention of clogging are discussed in the following
12 sections.

13 **C.3.6.6.1 Stability of Drainage Layers**

14 As described in Sections C.3.3.3 and C.3.5.3, the stability of the liners and leachate collection and
15 removal systems on the side slopes was evaluated as part of detailed design (Addendum C.1). To provide
16 sufficiently high shear strengths at the interfaces between geosynthetic components, textured
17 geomembranes and thermally bonded CDNs are used.

18 Bearing capacity of the drainage and sump gravels is expected to be adequate, based on typical strength
19 values for granular materials.

20 The transmissivity of the drainage layers under the combined load of the waste and cover was addressed
21 in the design and will be adequate to support leachate removal.

22 **C.3.6.6.2 Strength of Piping**

23 The drainpipes in the primary drainage and sump gravel and side slope riser pipes are high-density
24 polyethylene pipe. During detailed design, the required wall thickness of the pipe was determined
25 according to the manufacturer's recommendations and standard analytical methods used by the piping
26 industry (Addendum C.1). In these analyses, the ultimate load (derived from the estimated weight of the
27 waste and cover) was used, the allowable deflections were limited to 5 percent, and conservative values
28 for soil modulus and lateral confinement were assumed.

29 **C.3.6.7 Prevention of Clogging**

30 The geotextiles that separate the drainage layers from adjacent soil layers was selected based on the
31 ability of the geotextiles to retain the soil and to prevent the soil from entering the leachate collection and
32 removal systems. In addition, the amount of fine material in the drainage and sump gravels was limited
33 by specification to less than a few percent, and is not expected to cause clogging problems
34 (Addendum C.1). Because the waste disposed in the lined landfill will be required to satisfy LDR
35 (RCW 70.105.050(2), [WAC 173-303-140](#), and [40 CFR 268](#)), the amount of organic material is minimal,
36 and consequently biologic clogging will not be a problem.

37 **C.3.7 Liner System, Construction and Maintenance**

38 Details relating to the liner system construction and maintenance are discussed in the following sections.

39 **C.3.7.1 Material Specifications**

40 Material specifications are provided in the following sections for each of the materials used in the liner
41 system.

1 **C.3.7.1.1 Synthetic Liners**

2 As described in Section C.3.3.1, both the primary and secondary geomembrane liners consist of high-
3 density polyethylene. As described in Section C.3.3.1.4, the primary barrier also contains a geosynthetic
4 clay liner placed on the floor area only. Detailed specifications were prepared for the lined landfill as part
5 of the design process.

6 **C.3.7.1.2 Soil Liners**

7 As described in Section C.3.3.1, the soil liner consists of imported bentonite (expansive clay) blended
8 with fine soil deposits on or next to the IDF. The fine soil was free of roots, woody vegetation, rocks
9 greater than 2.54 centimeter in diameter, and other deleterious material. The bentonite content is
10 dependent on the characteristics of the fine soil. Mixing was performed under carefully controlled
11 conditions in a pug mill or other approved alternatives. The admix was placed and compacted to achieve
12 an in place hydraulic conductivity of 1×10^{-7} centimeter per second or less. The final surface of the soil
13 liner was rolled smooth before placing the overlying geomembrane. Additional specifications were
14 prepared for the lined landfill as part of the design process.

15 **C.3.7.1.3 Leachate Collection and Removal System**

16 Drainage and sump gravel consisted of hard, durable, rounded to subrounded material. The gravel was
17 washed and the amount of fine material (i.e., passing the number 200 sieve) was limited to a few percent.
18 The hydraulic conductivity of the gravel is 1×10^{-2} centimeter per second or greater. Additional
19 specifications were prepared as part of the design process.

20 For geotextiles and geonets, the composition, thickness, transmissivity, unit weight, apparent opening
21 size, strength, and other properties were determined during detailed design based on results of engineering
22 analyses, experience, and industry standard approaches.

23 **C.3.7.2 Construction Specifications**

24 Construction requirements for major components of the lined landfill are summarized in the following
25 sections.

26 **C.3.7.2.1 Liner System Foundation**

27 The excavated subgrade surfaces was moisture conditioned and compacted as required to achieve the
28 specified compaction before placing the admix layer.

29 **C.3.7.2.2 Soil Liners**

30 The soil and bentonite was blended thoroughly and moisture conditioned so that the admix is uniform and
31 homogeneous throughout. The admix layer was placed in loose lifts and compacted so that the
32 compacted lift meets the requirements of the Construction Quality Assurance Plan. Each new lift of
33 admix was kneaded into the previously placed lift. The methods for admix preparation, type of
34 compaction equipment, number of passes, and other details of the placement process was determined by
35 constructing a test fill section before placing admix in the lined landfill.

36 **C.3.7.2.3 Synthetic Liners**

37 To protect the overlying geomembranes, the admix surface is smooth and free of deleterious material. In
38 all cases, the high-density polyethylene liner was deployed with the length of the roll parallel to the slope.
39 Adjacent panels were overlapped and thermally seamed using fusion or extrusion methods. Seams were
40 inspected continuously using air pressure tests. A vacuum box was used in areas where air pressure tests
41 cannot be used (e.g., extrusion weld areas). Destructive seam tests (ASTM D4437) (peel and adhesion)
42 were performed on samples taken at regular intervals. Placing the overlying geosynthetic layers when
43 practicable will protect the geomembranes.

1 **C.3.7.2.4 Leachate Collection and Removal Systems**

2 Drainage and sump gravel was placed and spread carefully over the underlying geosynthetics using
3 suitable equipment to prevent damage. Hauling and placing equipment will operate on a minimum
4 thickness of soil above any geosynthetic layer to avoid damage. Geosynthetic layers in the leachate
5 collection and removal system were deployed, overlapped, and joined (e.g., tying for geonets, sewing for
6 geotextiles) according to standard industry practice and the manufacturers' recommendations. Drainage
7 and riser pipes were installed in the landfill. Pipes were bedded carefully and the landfill was backfilled
8 to provide adequate lateral support. Pumps and other mechanical components are installed according to
9 manufacturers' recommendations.

10 **C.3.7.3 Construction Quality Control Program**

11 A construction quality assurance plan (Addendum C.2) will be used during lined landfill construction and
12 establishes in detail the following in accordance with [WAC 173-303-335](#):

13 Program must include observations, test, and measurements to ensure:

- 14 • Proper construction of all components of the liners, leachate collection and removal system,
- 15 • Conformity of all materials used in the design.

16 **C.3.7.4 Maintenance Procedures for Leachate Collection and Removal Systems**

17 The accessible components of the leachate collection and removal system will be maintained according to
18 preventive maintenance methods. These methods will require periodic testing to prove that the
19 equipment, controls, and instrumentation are functional and are calibrated properly. Testing intervals will
20 be derived from applicable regulations and manufacturer's recommendations. All pumps and motors will
21 be started or bumped monthly or at intervals suggested by the manufacturer, first, to demonstrate that the
22 pumps and motors are functional and second, to move the bearing(s) so that the bearing surfaces do not
23 seize or become distorted. Instruments will be calibrated annually or at intervals suggested by the
24 manufacturer. When applicable, the preventive maintenance methods will include calibration
25 instructions. The following instruments will require annual calibration:

- 26 • LCRS sump level indicator
- 27 • LDS sump level indicator

28 Other instrumentation inside the leachate handling and storage facilities will also require routine
29 maintenance.

30 **C.3.7.5 Liner Repairs during Operations**

31 Because of the 0.9-meter-thick operations layer, damage to the liner system is not expected. If damage
32 did occur, the operations layer could be removed laterally as far as required. Underlying geosynthetic and
33 gravel layers will be removed until an undamaged layer is encountered. The damaged layers will be
34 repaired and replaced from the lowest layer upwards using similar methods to those employed during
35 construction. Most repairs to the geomembranes will be performed using a patch, which will be placed,
36 welded, and tested by construction quality assurance personnel.

37 **C.3.8 Run-on and Runoff Control Systems**

38 Because of the sandy soils, small drainage area, and arid climate at the IDF, storm water run-on and
39 run-off will not be expected to require major engineered structures. Interceptor and drainage ditches will
40 be adequate for run-on and run-off control. The 25-year, 24-hour precipitation event was the design
41 storm used to size the lined landfill systems. Beyond this, surface water evaluation is highly site-specific,
42 and appropriate analyses were performed as part of detailed design for the lined landfill.

43 **C.3.8.1 Run-on Control System**

44 Run-on will be controlled by drainage ditches or berms around the perimeter of the lined landfill. Any
45 overland flow approaching the landfill will be intercepted by the ditches or berms and will be conveyed to

1 existing drainage systems or suitable discharge points. All the drainage ditches or berms were designed
2 to handle the peak 25-year flow from the potential drainage area. By using low channel slopes, design
3 flow velocities in the ditches will be maintained below established limits for sand channels.

4 Between the landfill crest and the perimeter road, the area will be graded to provide drainage toward the
5 perimeter road. The perimeter road will be sloped outward, at a grade of approximately 2 percent, to
6 provide drainage away from the landfill. On the outside of the perimeter road, drainage ditches will be
7 excavated to provide drainage away from the landfill.

8 **C.3.8.1.1 Design and Performance**

9 Design and performance details were determined for the landfill as part of the detailed design process.

10 **C.3.8.1.2 Calculation of Peak Flow**

11 Computation of design discharge for the drainage ditches or berms was performed using standard
12 analytical methods, such as the Rational Method or the computer program HEC-1 (USACE 1981). The
13 25-year, 24-hour precipitation depth is 4.0 centimeters, based on precipitation data recorded from 1947 to
14 1969 (PNL-4622). The tributary area for each section of ditch or berm was based on local topography.

15 **C.3.8.2 Runoff Control System**

16 There will be no run-off from the lined landfill because the landfill will be constructed below grade. Any
17 precipitation falling on the landfill will be removed by either evapotranspiration or the leachate collection
18 and removal systems. Therefore, a run-off control system will not be needed.

19 **C.3.8.3 Construction**

20 The drainage ditches or berms around the lined landfill were constructed with conventional earthmoving
21 equipment such as graders and small dozers.

22 **C.3.8.4 Maintenance**

23 The drainage ditches or berms require periodic maintenance to ensure proper performance. The most
24 frequent maintenance activity, beyond periodic inspection, will be cleaning the ditches or berms to
25 remove obstructions caused by windblown soil and vegetation (e.g., tumbleweeds). After rare storm
26 events, regrading of the ditch bottom or repair of the berm might be required to repair erosion damage.
27 This is expected to occur infrequently; however, inspections will be conducted after 25-year storm events
28 or at least annually.

29 **C.3.9 Control of Wind Dispersal**

30 The IDF will use varied methods to prevent wind dispersal of mixed waste and backfill materials,
31 depending on the waste form. Methods to prevent wind dispersal include containerizing, stabilizing,
32 grouting, spray fixitants, and backfill. In other instances, the operating contractor implements a wind
33 speed restriction during handling, and immediately backfills the waste to prevent wind dispersal.

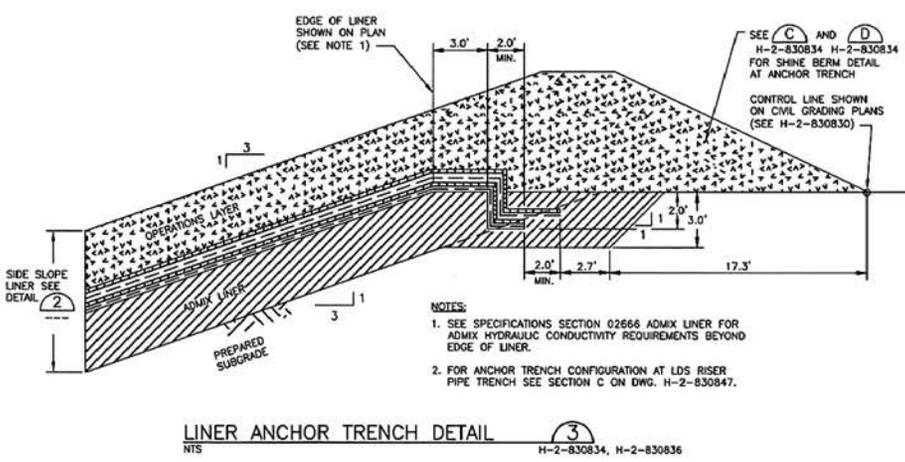
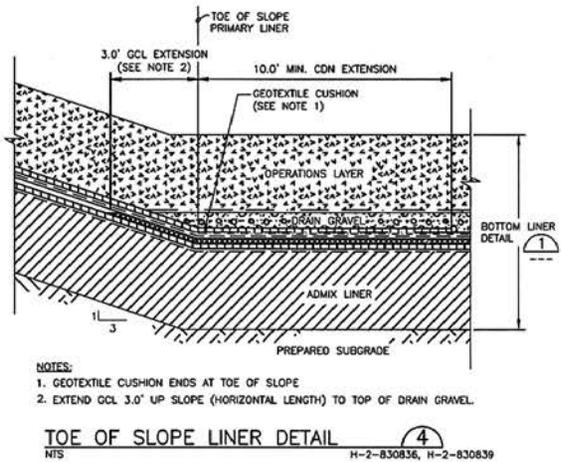
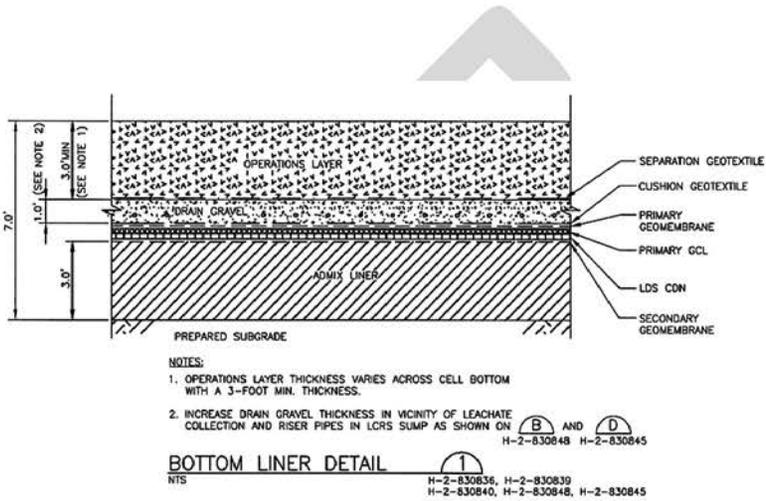
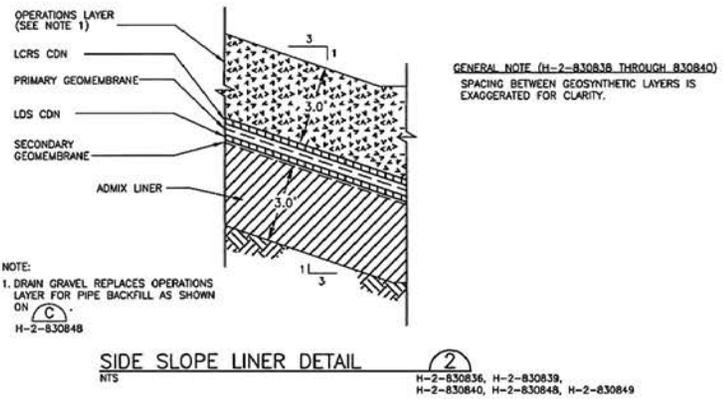
34 **C.3.10 Liquids in Landfills**

35 Free liquids will not be accepted except as allowed by Addendum B. Waste received at the IDF must
36 comply with waste acceptance requirements.

37 **C.3.11 Containerized Waste**

38 Containerized waste received in the IDF lined landfill will be limited to a maximum of 10 percent void
39 space. Several inert materials (diatomaceous earth, sand, lava rock) will be used as acceptable void space
40 fillers for waste that does not fill the container.

41



1
 Figure C.2. Example of a Typical Liner

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