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# The Big Picture

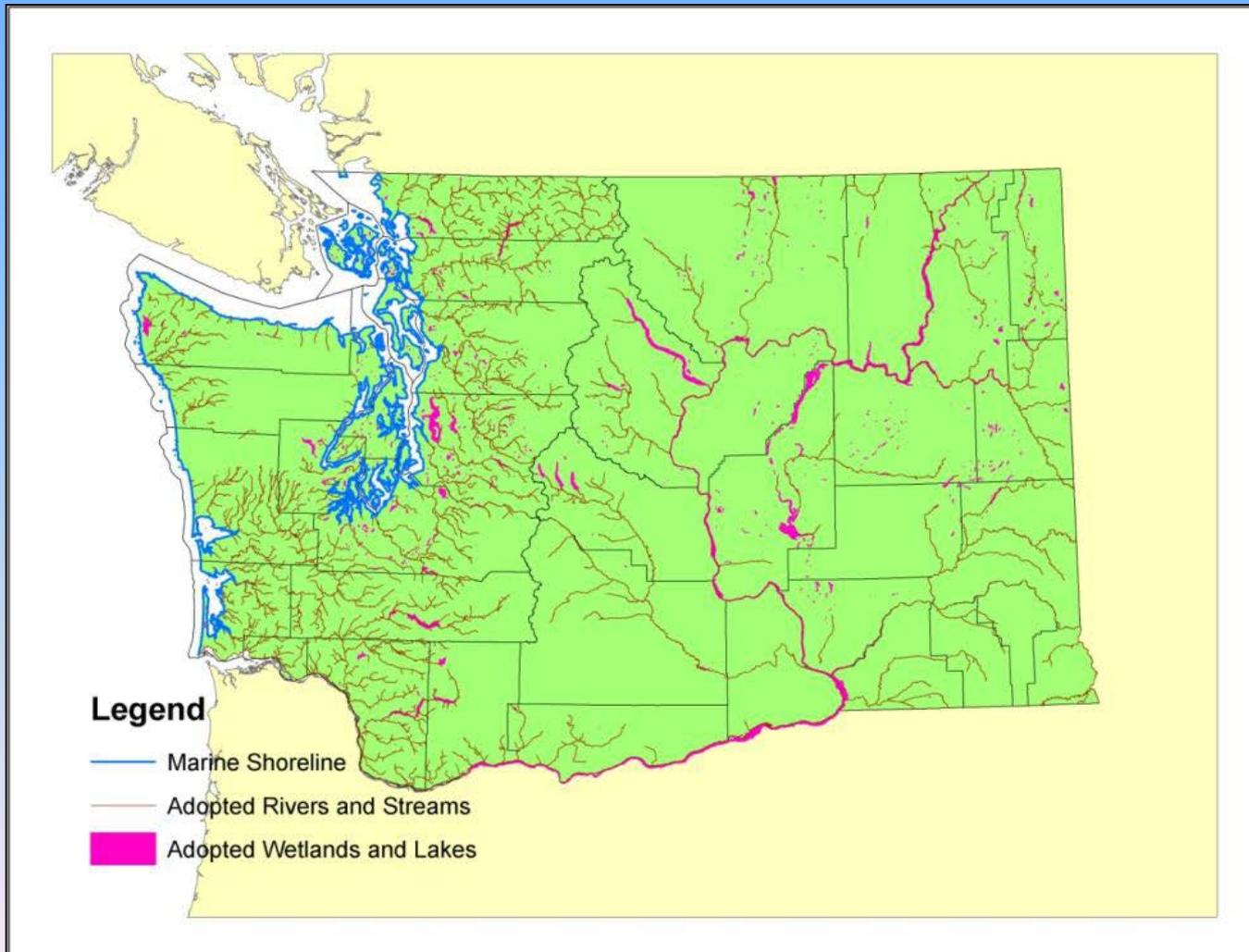
## Shoreline Master Program Updates

SMP Planners Forum  
October 2013  
Betty Renkor, Ecology

# Overview

- Shoreline Management Act
- Shoreline Master Program Guidelines
- SMA-GMA relationship
- State-local partnership
- SMP planning process
- Always on your mind
- Basic practices
- Resources

# Shoreline jurisdiction



# SMA policy (RCW 90.58.020)

## *Environmental protection*



# SMA policy (RCW 90.58.020)

## *Water-oriented uses*



# SMA policy (RCW 90.58.020)

## *Public access*



# State-local partnership

- Local government
  - Develop the SMP and keep it current
  - Administer and enforce the SMP

# State-local partnership

- State (Ecology) role:
  - Provide technical assistance & support to local government (including \$)
  - Review and approve SMPs
  - Approve shoreline CUPs and variances



## *Shoreline Management Act RCW 90.58*

**Ratified by voters in 1972**

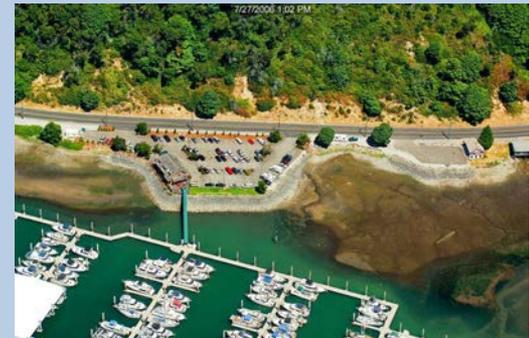


**“The department shall periodically review and adopt guidelines ...for development of master programs...”**

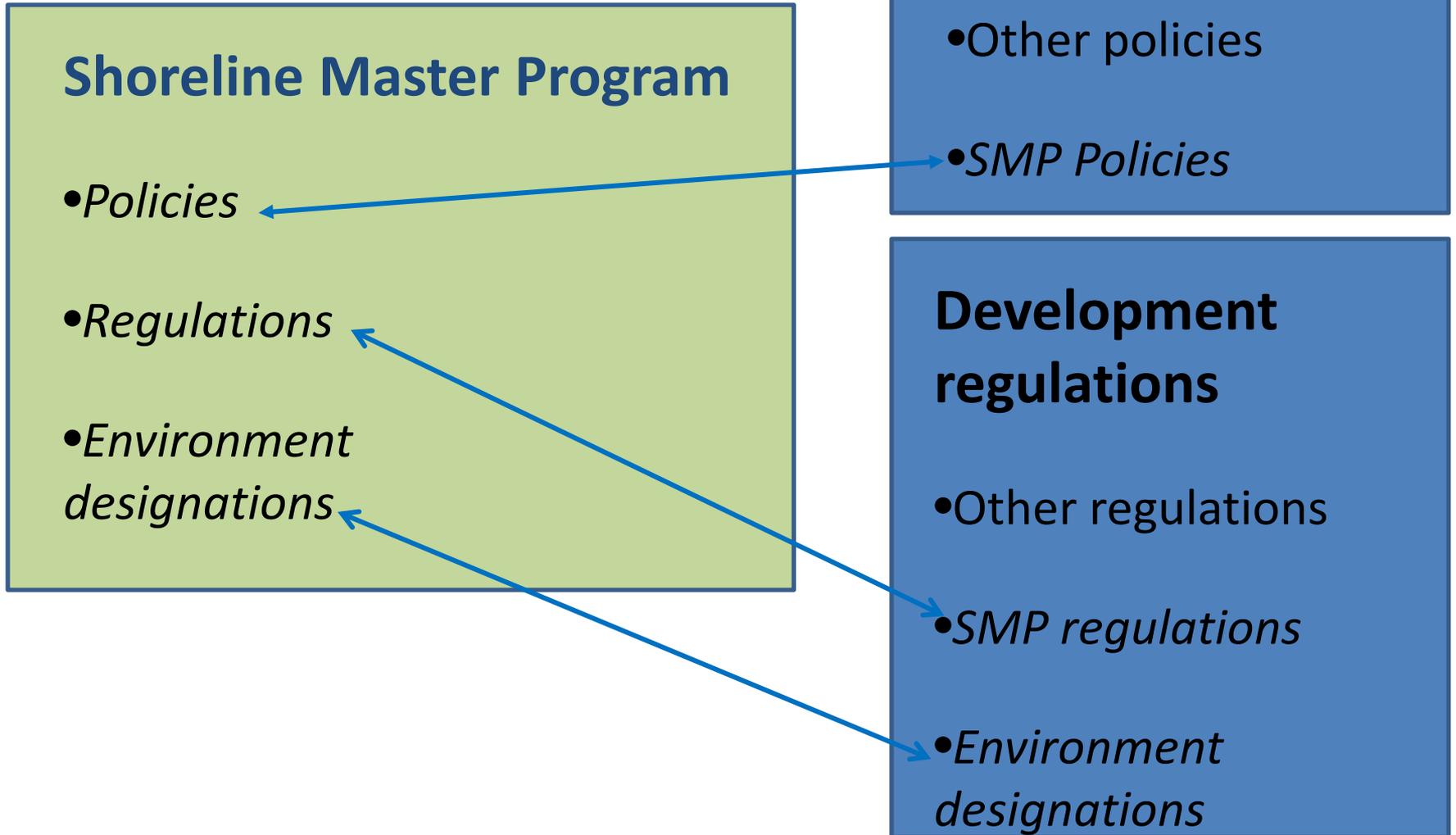


## *Shoreline Master Program Guidelines 2003*

**Endorsed by trade,  
environmental and  
government groups  
statewide**



# GMA-SMA Relationship



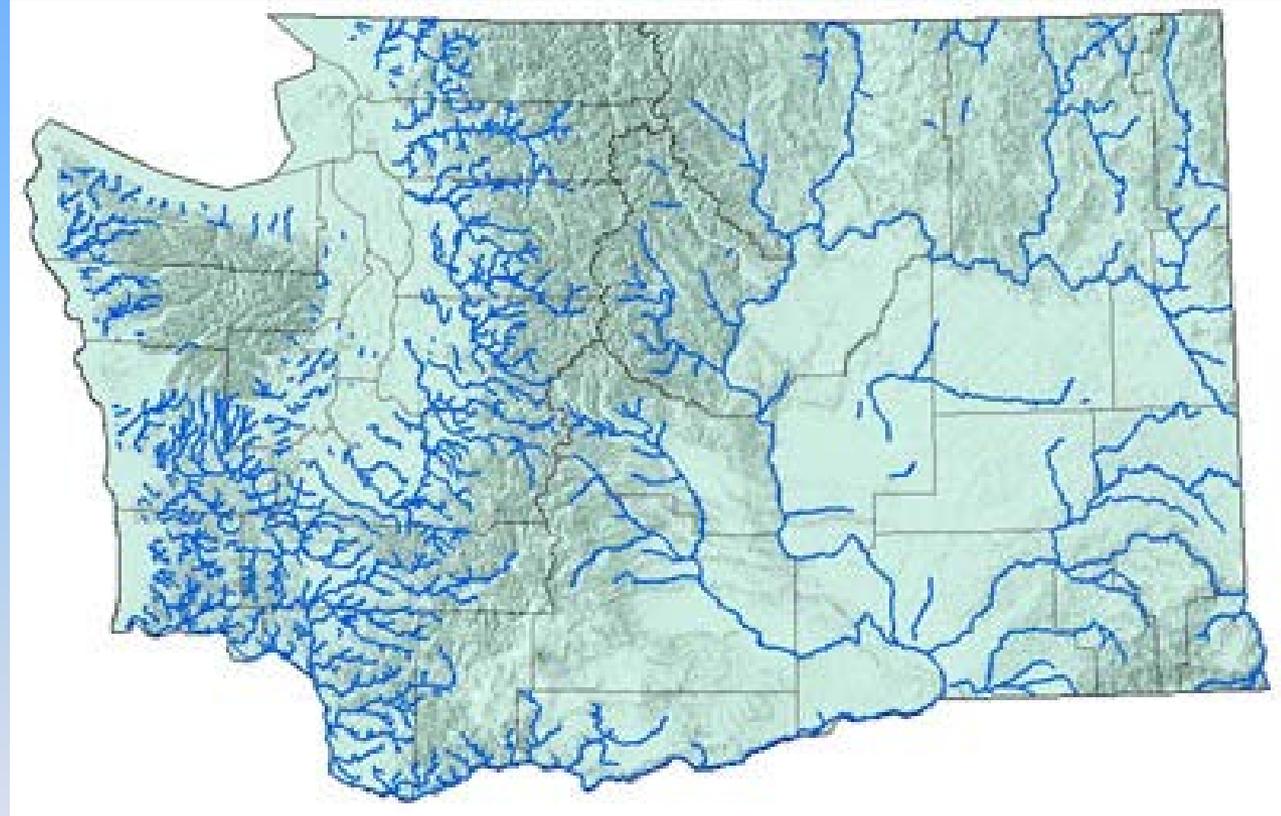
# Your mission

**FIGURE 1: SHORELINE MASTER PROGRAM PLANNING PROCESS**

SMP UPDATE PROCESS	SPECIFIC PLANNING TASKS	PRODUCTS
Phase 1: Preliminary Shoreline Jurisdiction and Public Participation Plan	Task 1.1: Identify preliminary shoreline jurisdiction - shorelines & shorelands Task 1.2: Develop public participation plan (citizen, technical, Ecology, other stakeholders) Task 1.3: Demonstrate how Phase 1 complies with Guidelines	Product 1.1: Preliminary map of local shorelines & shorelands subject to the SMP Product 1.2: Public participation plan Product 1.3: Documentation in SMP submittal checklist
Phase 2: Shoreline Inventory & Shoreline Analysis & Characterization	Task 2.1: Complete shoreline inventory Task 2.2: Conduct shoreline analysis Task 2.2.1: Characterize ecosystem-wide processes Task 2.2.2: Characterize shoreline functions Task 2.2.3: Conduct shoreline use analysis Task 2.2.4: Analyze public access opportunities Task 2.3: Prepare shoreline inventory and characterization report Task 2.4: Demonstrate how Phase 2 complies with Guidelines	Product 2.1: Draft list of inventory data sources, digital maps of inventory information Product 2.3: Shoreline inventory and characterization report with map portfolio & GIS data, including: <ul style="list-style-type: none"> <li>• Characterization of ecosystem-wide processes</li> <li>• Characterization of shoreline functions</li> <li>• Identification of potential protection and restoration areas</li> <li>• Shoreline use &amp; public access analyses</li> <li>• Shoreline management recommendations</li> </ul> Product 2.4: Documentation in SMP submittal checklist
Phase 3: Shoreline Environment Designation, Policy & Regulation Development; Cumulative Impacts Analysis	Task 3.1: Conduct community visioning process Task 3.2: Develop general goals, policies & regulations Task 3.3: Develop environment designations Task 3.4: Develop shoreline use & modifications policies, regulations & standards Task 3.5: Develop administrative provisions  Task 3.6: Prepare preliminary cumulative impacts analysis Task 3.7: Demonstrate how Phase 3 complies with the Guidelines	Product 3.1: Community visioning report Product 3.2-3.5: Complete Draft SMP, including: <ul style="list-style-type: none"> <li>• Draft general goals, policies &amp; regulations</li> <li>• Draft environment designations</li> <li>• Draft shoreline use &amp; modifications policies, regulations &amp; standards</li> <li>• Draft administrative provisions</li> </ul> Product 3.6: Preliminary cumulative impacts analysis Product 3.7: Documentation in SMP submittal checklist
Phase 4: Restoration Plan; Revisiting Phase 3 Products as Necessary	Task 4.1: Prepare restoration plan Task 4.2: Revisit environment designations, policies and regulations; finalize jurisdiction maps Task 4.3: Demonstrate how NNL is achieved Task 4.4: Demonstrate how Phase 4 complies with Guidelines	Product 4.1: Restoration plan Product 4.2: Revised SMP, cumulative impacts analysis & jurisdiction maps Product 4.3: No net loss report Product 4.4: Documentation in SMP submittal checklist
Phase 5: Local Approval	Task 5.1: Assemble complete draft SMP and submit to Ecology for informal review Task 5.2: Complete SEPA review, documentation Task 5.3: Provide GMA 60-day notice of intent to adopt Task 5.4: Hold public hearing Task 5.5: Prepare responsiveness summary and respond to public comments Task 5.6: Adopt SMP and submit to Ecology Task 5.7: Demonstrate how Phase 5 complies with Guidelines	Product 5.1: Final draft SMP Product 5.2: SEPA products (checklist, MDNS/EIS; SEPA notice) Product 5.3: Evidence of compliance with GMA notice requirements Product 5.4: Public hearing record Product 5.5: Responsiveness summary Product 5.6: Complete SMP submittal package Product 5.7: Documentation in SMP submittal checklist
Phase 6: State Approval	Task 6.1: Provide public notice & opportunity for comment; respond to comments received Task 6.2: Prepare decision packet including findings & conclusions, transmittal letter, conditions of approval (if any), & responsiveness summary Task 6.3: Work with local government to finalize local adoption	Product 6.1: Responsiveness summary Product 6.2: Decision package submitted to local government  Product 6.3: Final SMP adoption incorporating any Ecology conditions of approval; SMP takes effect

# Phase 1

- Preliminary shoreline jurisdiction
- Public participation plan



# Phase 2



Shoreline inventory and characterization

# Phase 3

- Environment designations
- Policies and regulations
- Cumulative impacts analysis



# Phase 4

- Restoration Plan
- Revise Phase 3 products, if needed



Restoration project on the Pend Oreille River.

# Phase 5

- Local approval – lots to do!
  - Get SMP to Ecology for informal review
  - Complete SEPA work
  - Send 60-day notice to Commerce (GMA)
  - Hold public hearing
  - Respond to public comments
  - Adopt SMP and send to Ecology



Crosscut.com photo

# Phase 6

- Ecology review and approval
  - Consistency with SMA policies
  - Consistency with guidelines requirements
  - Fulfillment of required public involvement process
  - Early and continuous public involvement



# Always on your mind

- No net loss of shoreline ecological functions
- Cumulative impacts analysis
- Critical areas

# Basic practices

- Scope the project
  - Existing policies and regulations
  - Inventory and characterization

## CLALLAM COUNTY SHORELINE MASTER PROGRAM UPDATE

Consistency Review

Prepared for:

July 2011

Clallam County Community Development Department



# Basic practices

- Keep no net loss standard in mind



# Basic practices

- Plan for preferred uses



# Basic practices

- Manage consultant contracts
  - Consistent with SMP Guidelines
  - Reflect grant contract with Ecology
  - Review consultant work before sending to Ecology

# Basic practices

- Build a good record
  - Keep track of progress
  - Helps with review
  - Useful if SMP is appealed
  - Keep up-to-date as you go



Cornerstone Technologies photo

# Resources

- People
- Reports, plans, studies, other SMPs, SMP Handbook...

# Shoreline Planners Toolbox

<http://www.ecy.wa.gov/programs/sea/shorelines/smp/toolbox.html>

## Shoreline Master Programs (SMPs)

[SEA Program Home](#) > [Shoreline Management Home](#) > [SMP Home](#) > Shoreline Planners Toolbox

### Shoreline Planners Toolbox



#### WELCOME!

We hope this Shoreline Master Program (SMP) toolbox helps you quickly and easily find the information you need for updating your local program.

If you don't find what you need, please contact the [Ecology regional planner](#) assigned to your town, city, or county.

#### CONTENTS:

- [Planning Process](#)
- [SMP Guidelines](#)
- **Updated!** [SMP Handbook](#)
- [Data and Information](#)
- [Laws, Rules, and Cases](#)
- [Permits and Enforcement](#)
- [Grants](#)
- [Training, Assistance & Outreach Materials](#)
  - [Westside Planner Coordination Meetings](#)
- [Status of Local Shoreline Master Programs](#)
- Ecology's shoreline related [news releases](#) and [blog](#) ([ECOconnect](#))

#### SMP UPDATES

APPROVED TO DATE



# Data pages

<http://www.ecy.wa.gov/programs/sea/sma/data/index.html>

## Shoreline Master Programs (SMPs)

[SEA Program Home](#) > [Shoreline Management Home](#) > [SMP Home](#) > [Shoreline Planners Toolbox](#) > Data and Information

### Data and Information

There are various types of information useful for developing and administering Shoreline Master Program. We have separated the information into the three types described below.

1. **[Integrated reports, catalogs, multi-feature data sets, and internet mapping sites](#)**

Many existing reports have synthesized monitoring and analyses results from different studies to address one or several aspects of aquatic ecosystems. These reports can provide both general context setting information and specific recommendations for shoreline management. There are on-line data catalogs that serve as a clearinghouse for data, and internet mapping sites that provide users who lack GIS software the opportunity to view data.

Data type	Link to source
reports	Linking Routes Columbia Basin Fish USGS Studies
Literature reviews	Aquatic Habitat Prot Veg. Riparian Zones Lakeshore Impacts Beet Analyses Scienc
Data catalogs	DNR State Zone DOT geodata catalog DNR GIS catalog USC portal
Internet map sites	City Coastal Atlas City 3Dd systems Ecology ESM

2. **[Maps, imagery, and information sources](#)**

Maps, photos, satellite imagery, and monitoring station data provide information that may be fundamental to assessing the status of shoreline ecological functions. Many existing data sets contain attributes that can be extracted separately or together to address shoreline issues.

Data type	Link to source
Jurisdiction & ownership	SMA streams SMA 21cfs points DNR aquatic lands WDA boundaries
Hydrology	Watercourses 100k Flow characteristics Major lakes in WA
Floodplains	FEMA Flood Maps
Topography	10-m DEM quads 30-m DEM quads LDNR

3. **[References for scientific texts, journal articles, technical reports, and research papers](#)**

Scientific texts, journal articles, technical reports, and research papers are useful for understanding fundamental biophysical principles applied to landscape ecology and aquatic lands management.

# Laws, rules and cases

- Case law
  - Washington Supreme Court decisions – land use
  - Washington Appellate Court decisions – land use
- Legal research sites
  - Federal – 9<sup>th</sup> Circuit
  - State – Attorney General opinions, Washington courts
  - Municipal Research & Services Center

# Training & outreach

- SMP Update class-CTP
- Planners coordination meetings
- Focus and fact sheets
- FAQs
- Presentations on SMA and SMP updates



# Outreach materials

## Focus and fact sheets, FAQs *Focus on Shorelines*



**Shorelands and Environmental Assistance Program**

**August 2010**

### **Shoreline master programs: Making sense of tough issues**

#### **Introduction**

To promote a healthy dialogue with the public and our local government partners, the Washington Department of Ecology (Ecology) has crafted this document to help answer an array of tough questions that have come up as we work together to manage Washington's shorelines for future generations. The state Shoreline Management Act, adopted by voters in 1972,



#### **WHY IT MATTERS**

Across Washington, about 260 local governments have or soon will be crafting new shoreline development policies and regulations that may affect you.

Many people have raised questions and concerns about how changes to their local "shoreline master program" might affect them, their homes, and future shoreline development in their community.

Ecology and local governments

## Shoreline Master Program (SMP) Handbook

- Designed to assist local government planners in meeting requirements of the [Shoreline Act](#) (RCW 90.58) and [Shoreline Master Program Guidelines](#) (WAC 173-26, Part III).
- Builds on existing guidance materials and the collective experience of Ecology and our government partners.
- Benefits from a vast body of scientific knowledge acquired since the first SMPs were a 1970s.

Given Ecology's limited staffing, Handbook Chapters and other sections are being developed according to the needs of local government planners.

If you need information on a certain topic and the relevant Handbook section is not available, contact [your regional planner](#) for assistance.

### Handbook chapter

- [Chapter 1: Introduction](#)
- [Chapter 2: Shoreline Management Overview](#)
- [Chapter 3: All phases - Shoreline Master Program Planning Process](#)
- [Chapter 4: No Net Loss of Shoreline Ecological Functions](#)
- [Chapter 5: Shoreline Jurisdiction](#)
- [Chapter 6: Public Participation](#)
- [Chapter 7: Shoreline Inventory and Characterization](#)

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